The Baltic states: Mixed results for incumbents

Liisa Talving and Lukas Pukelis 30 May 2014

Estonia

The third European Parliament (EP) elections in Estonia were considered a preview of upcoming general elections in spring 2015, above all providing insight to power relations in domestic political scenery. Implementing open party lists as opposed to the 2009 elections enabled the heavy artillery of Estonian politics to go against each other in competing for the title of the most popular politician in the country. Amid the low overall turnout (36.4%), the proportion of e-voters notably increased compared with that in 2009, reaching to 11.45% of those eligible to vote and to 31% of actual voters (in 2009, 6.5% and 14.7%, respectively). Estonia introduced electronic voting in 2007 when it held the world's first general elections with the possibility to cast the vote over the Internet and has since then successfully used e-voting in parliamentary, local, as well as EP elections.

During the otherwise drab and eventless electoral campaign, the opposition Center Party attempted to undermine the trust in the Estonian e-voting system by initiating a media attack against it only a few days prior to the elections. The team of international experts, brought in by Center, criticised the "serious security vulnerabilities" of the system, with the party then requesting its immediate cancellation. These accusations were publicly announced unconstructive and politically loaded, and the voting procedure went on to take place as planned. The social liberal Center Party has been long known to oppose e-voting, claiming that using it leads to politically biased results by structurally favouring some parties over the others. No scientific evidence has been found to support this claim (Vassil, 2014). Ultimately, the campaign against e-voting failed and roughly twice as many people as in previous EP elections voted electronically, showing their support towards the system.

Somewhat unexpectedly, the winner of the elections was the ruling Reform Party, gaining 24.3% of total votes and claiming two of six seats allocated to Estonia in the EP. The centre-right Prime Ministerial party profited from recent

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changes in the government, having replaced their longtime coalition partner centre-right The Pro Patria and Res Publica Union (IRL) with the ideological rival social democrats just two months prior to the EP elections. Although most preelection public opinion polls predicted the victory to the opposition Center Party, the latter seems to have failed to mobilise their voters. Traditionally known to be more popular among the Russian minority, Center is further reinforcing its image as a party for Russian speakers. The only Member of the European Parliament (MEP) elected from the Center Party, an ethnic Russian, Yana Toom, has previously evoked wide public reaction with her radical statements towards Estonia. To the surprise of many, the longtime leader of Center, Edgar Savisaar, did not get elected. The largest opposition party seems to be losing touch with its Estonian voters, which has likely to do with ethnic divide among the electorate following the Ukraine crisis.

Various opinion polls indicate that voting in Estonia is typically more candidate- than party-oriented. Support can be found from the fact that the second popular politician right after the recently resigned Prime Minister Andrus Ansip is the independent candidate Indrek Tarand. Despite a more

Table 1. Results of the 2014 EP elections - Estonia

Legal threshold for obtaining MEPs (%)

Party	EP Group	Votes (%)	Seats	Votes (change from 2009)	Seats (change from 2009)
Estonian Reform Party (ERe)	ALDE	24.3	2	+9.0	+1
Estonian Center Party (EK)	ALDE	22.4	1	-3.8	-1
The Pro Patria and Res Publica Union (IRL)	EPP	13.9	1	+1.7	+0
Social Democratic Party (SDE)	S&D	13.6	1	+4.9	+0
Indrek Tarand (independent candidate)	G-EFA	13.2	1	-12.6	+0
Others		12.6	0		
Total		100	6		0
Turnout (%)		36.4%		+7.5	

Candidates are elected using PR system in one national electoral district. Seats are allocated using the d'Hondt formula. As opposed to 2009, the EP elections in 2014 in Estonia were held using the open party lists.

none

EP group abbreviations: EPP, European People's Party; S&D, Progressive Alliance of Socialists and Democrats; ALDE, Alliance of Liberals and Democrats for Europe; G-EFA, The Greens–European Free Alliance; ECR, European Conservatives and Reformists; GUE-NGL, European United Left–Nordic Green Left; EFD, Europe of Freedom and Democracy; NI, Non-Inscrits.

modest result than in the 2009 election, 13.2% of votes firmly ensured Tarand a seat in the EP. Large support for independent candidates is generally not a widespread phenomenon in party-centred Europe but has been considered voting for an "informal opposition" in Estonia. Although many other countries face protest voting through the rise of right- or left-wing extremes or Eurosceptics, it has been argued that Estonian voters rather punish the incumbent by voting independent in second-order elections (Ehin and Solvak, 2012). While the relative victory this time was gained by the incumbent, voters' strong support for independent candidates does indicate an ongoing frustration with party politics.

Latvia

The overall election results in Latvia signal widespread support to incumbent government parties and satisfaction with government policies, despite persisting difficulties in the aftermath of financial crisis. Very low election turnout (30.04%), however, is a serious cause for concern and sends out a clear message that Latvian voters consider EU-level issues a distant second to domestic politics.

The firm winner of the elections is the centre-right Prime Ministerial party Unity, receiving 46.2% of all votes and yielding four of eight seats in the EP. The overall vote share of Unity rose by approximately 15% compared with that in the 2009 elections, although because of the formula by which MEP mandates are allocated in Latvia, this did not result in more seats. Keeping in mind the low turnout, it must still be stressed that Unity kept but did not gain a lot more votes compared with what they had in 2009 when looking at absolute numbers. Unity's electoral campaign was run on the basis of economic growth. Party leadership has emphasised the necessity to continue the present-day governmental policies of austerity and fiscal discipline, underlining this as the best way to preserve economic growth and reduce unemployment. Similar with Estonia, in Latvia as well, the popularity of party leaders is considered one of the reasons for its success.

Unity's coalition partner, National Alliance, remained a distant runner-up, receiving just over 14% of votes and getting one seat in the EP. Just like Unity's, the vote share of National Alliance has increased since 2009 but did not result in more mandates. With only 6% support predicted in most pree-lection polls, the overall performance of National Alliance comes as a bit of a surprise. The reason behind the success might be the prevailing anxiety in Baltic states over the events in Ukraine. The right-wing National Alliance has earned a reputation as always taking a hard stance against Russia and has

Table 2. Results of the 2014 EP elections – Latvia

Party	EP Group	Votes (%)	Seats	Votes (change from 2009)	Seats (change from 2009)
Unity (V)	EPP	46.2	4	+15.4	+0
National Alience (NA)	ECR	14.3	1	+6.8	+0
Union of Greens and Farmers (ZZS)	N/A	8.3	1	+4.5	+1
Harmony Center (SC)	S&D	13.0	1	-6.5	+0
Latvian Russian Union (LKS)	G-EFA	6.4	1	-3.2	+0
Others		11.8	0		
Total		100	8		0
Turnout (%)		30.04%		-23.4	
Legal threshold for obtaining MEPs (%)		none			

Candidates are elected using PR system in one national electoral district. Seats are allocated using the highest averages (d'Hondt) formula.

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based their electoral campaign on a wide array of security issues, ranging from energy security (i.e., the need for the European Union [EU] to have a unified energy policy) to tougher foreign policy and the need to strengthen the EU's Russia sanctions over the annexation of Crimea. The Latvian party system is characterised by ongoing friction between ethnic Latvians and Latvian Russian speakers (Pabriks and Stokenberga, 2006), and National Alliance seems to have managed to turn the security issues into electoral gain. The third partner in Latvian incumbent coalition government, the agrarian Union of Greens and Farmers, received 8.3% of the votes and is entering the EP for the first time.

The main losers of the elections in Latvia were the parties supported by the Russian minority. The largest party for Russian speakers and currently also the largest party in the national parliament, Harmony Center, received just over 13% of the votes (6 points less than that in 2009) and Latvian Russian Union 6.4% (3 percentage points less than that in 2009), both ending up with one seat in the EP. The result is even more unexpected since the leftist Harmony Center was predicted high numbers in the preelection polls, now leaving the party wondering why it failed to mobilise its electorate. Many experts

attribute Harmony Center's failure to the dominance of the topic of Ukraine crisis in Latvian domestic political debate.

Lithuania

In Lithuania, the EP elections were somewhat overshadowed by the second round of presidential elections taking place on the same day. This prompted a notably higher electoral turnout than in other two Baltic states (44.91%). Although the largest proportion of votes and 6 of 11 MEP positions went to incumbent coalition parties, the actual winner of the elections by a narrow margin was a conservative Homeland Union, currently in opposition in the national parliament. Receiving 17.4% of the votes ensured the opposition party two seats in the EP. Coming in a close second was the Prime Ministerial Lithuanian Social Democratic Party with 17.27% of the votes and two seats. These two were followed by the Liberal Movement (16.5%) and right-wing Order and Justice Party (14.3%), receiving two mandates each. The remaining three seats were divided between the leftist-populist Labor Party, Coalition—the party representing local Russian and Polish minorities—and the agrarian Lithuanian Farmers and Greens Union (12.8%, 8.1% and 6.6%, respectively). The latter is entering the EP for the first time.

Prior to the elections, the incumbent coalition parties ran rather similar campaigns on the basis of more socially responsible policy, ending austerity measures imposed by the previous government and vowing to get more EU structural funding to Lithuania. Order and Justice demanded a popular referendum on whether or not Lithuania should adopt euro (Lithuania will join the Eurozone on the January 1, 2015), whereas the party Coalition emphasised issues related to ethnic minorities. The ethnicity question, however, is not nearly as polarising in Lithuania as it is in Latvia or Estonia due to different national composition, broad citizenship opportunities and favourable legal framework (Jurkynas, 2004).

The relative proximity of coalition parties' platforms resulted in the fact that during the second round of the presidential elections, incumbent parties rallied behind Zigmantas Balcytis, a presidential candidate of the ruling Social Democratic Party and also a number one candidate on the party's EP elections list. The opposition parties Liberal Movement and Homeland Union supported the incumbent president Dalia Grybauskaite, who, in turn, expressed her indirect support for these parties in the EP elections. The relative success of the two opposition parties in the EP elections came as a bit of a surprise but Grybauskaite's victory in presidential elections with a fair margin would allow speculating that a substantial share of her electorate also

Table 3. Results of the 2014 EP elections – Lithuania

Party	EP Group	Votes (%)	Seats	Votes (change from 2009)	Seats (change from 2009)
Homeland Union (TS-LKD)	EPP	17.4	2	-8.3	-2
Lithuanian Social Democratic Party (LSDP)	S&D	17.3	2	+1.3	-1
Lithuanian Liberal Movement (LRLS)	ALDE	16.5	2	+9.1	+1
Order and Justice (TT)	EFD	14.3	2	+2.0	+0
Labor Party (DP)	ALDE	12.8	1	+4.0	+0
Coalition (K)	ECR	8.1	1	-0.3	+0
Lithuanian Farmers and Greens Union (LVZS)	N/A	6.6	1	+4.8	+1
Others		<i>7</i> .0	0		
Total		100	11		-1
Turnout (%)		44.91		+26.3	
Legal threshold for obtaining MEPs (%)		none			

Mandates are allocated proportionally in one national electoral district, to all the lists that received more than 5% of the votes using the method of largest remainders (Hare method). EP group abbreviations: EPP, European People's Party; S&D, Progressive Alliance of Socialists and Democrats; ALDE, Alliance of Liberals and Democrats for Europe; G-EFA, The Greens–European Free Alliance; ECR, European Conservatives and Reformists; GUE-NGL, European United Left–Nordic Green Left; EFD, Europe of Freedom and Democracy; NI, Non-Inscrits.

expressed their support for the opposition candidates who had backed her presidential bid. Furthermore, the general tendency in Baltic States in these EP elections points to the fact that centre-right parties have managed to mobilise their electoral base better than their competitors on the left side of the political spectrum.

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